New Food Ingredients US and EU Requirements and Strategic considerations EU regulations

FDLI Annual Conference

May 4, 2017

Nicole COUTRELIS

COUTRELIS & ASSOCIES, Attorney

PARIS - BRUSSELS



What does "new" mean

- New food = new composition / new recipe
- New Ingredient
- New substance
- Novel food = Not consumed as a food before 15 May 1997 : subject to pre-market approval
 - Reg 258/97 until 31 December 2017 : http://eur-lex.europa.eu/legal-content/EN/TXT/PDF/?uri=CELEX:01997R0258-20090807&qid=1492447204879&from=EN
 - Reg 2015/2283 as of 1st January 2018 : http://eur-lex.europa.eu/legal-content/EN/TXT/PDF/?uri=CELEX:32015R2283&rid=1

Novel Food / Novel Ingredient

The new regime as of January 2018:

. All « novel foods » authorized since 1997 will be authorized for all, and not anymore for the sole applicant. The current list :see novel food catalogue

http://ec.europa.eu/food/safety/novel_food/catalogue/search/public/index.cfm

- . But new authorization may be kept « proprietary » for 5 years, if justified
- And history of use outside the EU can be taken into account for a simplified procedure (under certain conditions)



Which « food » are you talking about ?

- Ordinary food (normal consumption) ? With addition of nutritive substances ?
- Food for specific uses ?
 - Baby food (infant formulae and follow on formulae)
 - Medical food
 - Meal Replacement for slimming purposes
 - For sportsmen
- Food supplements?

Specific texts

– Foods for specific uses : Reg 609/2013 :

http://eur-lex.europa.eu/legal-content/EN/TXT/PDF/?uri=CELEX:32013R0609&rid=1

– Food supplements : Dir 2002/46 :

http://eur-lex.europa.eu/legalcontent/EN/TXT/?qid=1492449271625&uri=CELEX:02002L0046-20150402

Fortified foods: (addition of nutrients, vitamins and minerals):
 Reg 1925/2006 http://eur-lex.europa.eu/legal-content/EN/TXT/PDF/?uri=CELEX:02006R1925-20150401&qid=1492449429488&from=EN

Which technology?

- Additives
- Processing aids
- Physical processes
- Enzymes



Additives and Processing aids: Definitions

- Both are
 - Not consumed as foods
 - Used for technological purposes
- Additives are components of the final foods.
- Processing aids have no function in the final food

<u>Additives</u>

 Subject to prior approval at EU level Reg 1333/2008.

Positive list with conditions of use, by category of foods

http://eur-lex.europa.eu/legalcontent/EN/TXT/?qid=1492447956793&uri=CELEX:02008R1333-20170320

Technical specifications :

4 May 2017

http://eur-lex.europa.eu/legalcontent/EN/TXT/?qid=1492448117417&uri=CELEX:02012R0231-20170317

Processing aids

- Not regulated at EU level, except :
 - Extraction solvents
 - Enzymes (list in process of being established)

```
http://eur-lex.europa.eu/legal-
content/EN/TXT/PDF/?uri=CELEX:02008R1332-
20121203&qid=1492448281163&from=EN
```

- Regulated in France (including enzymes)
- Enzymes regulated in Danemark

Which properties do you intend to claim?

- Nutrition claims? See list in Reg 1924/2006:

```
http://eur-lex.europa.eu/legal-
content/EN/TXT/PDF/?uri=CELEX:02006R1924-
20141213&qid=1492450769145&from=EN
```

– Health claims ? Same regulation, + EU register of authorized claims :

http://ec.europa.eu/food/safety/labelling_nutrition/claims/register/public/?event=register.home

– Others ? Natural ? Check national rules

Is your product/ Ingredient « safe »?

- Reg 178/2002, article 14: foods must not be « unsafe », i.e.
 « injurious to health », or « unfit for human consumption »: http://eurlex.europa.eu/legal-content/EN/TXT/PDF/?uri=CELEX:02002R0178-20140630&qid=1492956874988&from=FR
- The authorization procedure, whether it is a « novel ingredient », or an additive, or an enzyme, will include two steps:
 - The demonstration of its safety, which lies upon the operator in its dossier, and will be assessed by the EFSA who gives an opinion (<u>risk asessment</u>) (<u>www.efsa.europa.eu</u>)
 - The decision of the Commission, on the basis on the EFSA opinion, and which may also include « other factors », and should take into account, in case of uncertainty, the precautionary principle (<u>risk management</u>)

How safety is assessed?

Article 14 iof Reg 178/2002

In determining whether any food is <u>injurious to health</u>, regard shall be had:

- (a) not only to the probable immediate and/or short-term and/or long- term effects of that food on the health of a person consuming it, but also on subsequent generations;
- (b) to the probable cumulative toxic effects;
- (c) to the particular health sensitivities of a specific category of consumers where the food is intended for that category of consumers

What are the « other factors »?

- Not a final list, but for instance :
 - Not misleading the consumer
 - Taking account of ethical considerations,
 - Etc.



Questions? Remarks?

n.coutrelis@coutrelis.com www.coutrelis.com



New Food Ingredients: US and EU Requirements and Strategic Considerations

FDLI's Annual Conference May 4-5, 2017



"New" Food Case Study

Learning objective:

- 1) Understand what makes a food "new" or "novel"
- 2) Discuss the differences in requirements for ingredient/product launch in the US vs. the EU
- 3) Understand regulatory strategies behind decision to launch a "new" food in the US vs. the EU



What is "new" or "novel"?

- Do the US FDA regulations:
 - define "new" or "novel" in the context of foods?
 - have an established regulatory pathway for such ingredients or products?
- Do the EU regulations:
 - Define "new" or "novel" in the context of foods?
 - have an established regulatory pathway for such ingredients or products?



US-based definitions

- Food additive
- GRAS
- Food contact substance
- Processing aid
- Color additive
- Safe (as applied to added substances)
- Safe (as applied to "whole" foods)



EU-based definitions

- Additive
- Processing aid



Plant-based hydrolyzed protein

- I would like to launch a beverage that includes as an ingredient a protein meal made from sunflowers.
- Manufacture of the protein meal involves grinding up the whole sunflower seeds, which then undergo a CO₂ extraction to yield a defatted powdered protein meal.
- I would like to further process the protein meal with an enzyme (to hydrolyze the protein). The preferred enzyme is a protease commonly used to hydrolyze proteins, and produced by a genetically modified microorganism, *Aspergillus oryzae*.
- The final beverage product also includes carrageenan, noted for its technological function of thickening.